Replace the false with true in web.xml

<servlet>

 <servlet-name>default</servlet-name>

 <servlet-class>org.apache.catalina.servlets.DefaultServlet</servlet-class>

 <init-param>

 <param-name>debug</param-name>

 <param-value>0</param-value>

 </init-param>

 <init-param>

 <param-name>listings</param-name>

 <param-value>false</param-value>

 </init-param>

 <load-on-startup>1</load-on-startup>

 </servlet>

should be

<servlet>

 <servlet-name>default</servlet-name>

 <servlet-class>org.apache.catalina.servlets.DefaultServlet</servlet-class>

 <init-param>

 <param-name>debug</param-name>

 <param-value>0</param-value>

 </init-param>

 <init-param>

 <param-name>listings</param-name>

 <param-value>true</param-value>

 </init-param>

 <load-on-startup>1</load-on-startup>

 </servlet>

In the context.xml file add reloadable="true"

<Context >

 <!-- Default set of monitored resources. If one of these changes, the -->

 <!-- web application will be reloaded. -->

 <WatchedResource>WEB-INF/web.xml</WatchedResource>

 <WatchedResource>${catalina.base}/conf/web.xml</WatchedResource>

 <!-- Uncomment this to disable session persistence across Tomcat restarts -->

 <!--

 <Manager pathname="" />

 -->

</Context>

add reloadable = “true

<Context reloadable="true">

 <!-- Default set of monitored resources. If one of these changes, the -->

 <!-- web application will be reloaded. -->

 <WatchedResource>WEB-INF/web.xml</WatchedResource>

 <WatchedResource>${catalina.base}/conf/web.xml</WatchedResource>

 <!-- Uncomment this to disable session persistence across Tomcat restarts -->

 <!--

 <Manager pathname="" />

 -->

</Context>

in the tomcat-users.xml

<!--

 <role rolename="tomcat"/>

 <role rolename="role1"/>

 <user username="tomcat" password="<must-be-changed>" roles="tomcat"/>

 <user username="both" password="<must-be-changed>" roles="tomcat,role1"/>

 <user username="role1" password="<must-be-changed>" roles="role1"/>

-->

</tomcat-users>

You may add this changes

<!--

 <role rolename="tomcat"/>

 <role rolename="role1"/>

 <user username="tomcat" password="<must-be-changed>" roles="tomcat"/>

 <user username="both" password="<must-be-changed>" roles="tomcat,role1"/>

 <user username="role1" password="<must-be-changed>" roles="role1"/>

-->

<role rolename="manager-gui"/>

<user username="manager" password="openmrs" roles="manager-gui"/>

</tomcat-users>